

# Contents

<b>Series Preface: Contemporary Family Perspectives</b>	<b>xi</b>
<b>Introduction</b>	<b>1</b>
A Transitional Generation	3
Policies for Women's Equality and Family Well-Being	6
Introducing a Theory of Family Policy	9
Organization of the Book	13
Acknowledgments	16
<b>1. The Emergence of Family Policy in America</b>	<b>19</b>
Stage 1: Help for Persons and Families at Risk	23
Poor People	23
Women and Children	25
The Aged and Infirm	26
Care for the Sick	28
Stage 2: Public Support of Basic Family Functions	28
Modernization of Family Functions and the Need for Social Policy	29
Changes in Family Structure	32
Stage 3: Social Policies to Support Family Life	33
Reproduction, Nurturance, and Caregiving	33
Income Provision	35
Housing and Residence	37
Transmission of Ethnic Heritage, Identity, and Citizenship	39
Stage 4: Public Acceptance of Family Policy	40
The Exceptional Nature of American Social Policy	40
Social Movements and Reform Proposals	42
Changes in Lifestyle and Popular Opinion	43
The Politics of Finding Common Ground	44
Developing a Sociology of Family Policy	45

<b>2. Defining the Family</b>	<b>47</b>
The Debate over Family Values	48
The Conservative Focus on Family Values	50
The Liberal Position: Family Structure as Adaptation	51
The Cultural Perspective and Feminist Views	54
The Changing Demographics of Family Life	56
Changes in Family Size and Reproductive Behavior	58
Marriage, Sexual Behavior, and Divorce	59
Family Composition	61
Effects of Family Structure	64
Family-Related Determinants of Well-being	65
Poverty and Inequality	66
School Achievement, Emotional Well-being, and Successful Adulthood	67
Diversity of Outcomes	67
Policies to Govern Family Formation and Dissolution	69
Sexual Mores, Courting, and Mating	70
Marriage and Cohabitation	71
Old and New Issues in Procreation	72
Marital Dissolution and Divorce	73
Conclusion	76
<b>3. The Gender Factor</b>	<b>79</b>
Changing the Division of Work and Family Labor	80
From Rural to Urban	81
Postwar Demand for Women Workers	82
Supply Factors in Married Women's Employment	83
What about Feminism?	84
The Second Wave of Feminism	84
Current Influence of Feminism	85
The New Complexity of Women's Lives	88
Women's Two Roles	88
The Three-Phase Model of Women's Employment	89
The New Ideal for Women: Multiple Roles	90
A Variety of Options	90
Change in Men's Roles	91
Education, Employment, and Marital Status	91
Time Use	93
Masculinity and the Life Course	93
Emergence of the Worker-Carer Ideal	95
Change by Age Cohort	95

Social Class, Race, and the Two-Earner Family	96
Policy Implications of the Emerging Earner-Carer Ideal	98
Conclusion	99
<b>4. The Reinvention of Caregiving</b>	<b>103</b>
Trends in Elder Care	105
Growth of the Elder Population	106
Retirement Security	109
Social Services and Long-Term Care	110
Services to Children and Youth	112
Child Support and Mothers' Pensions	113
Childcare and Preschool Education	114
Child Welfare and Child Protection	116
Family-Related Health and Disability Services	119
Family Health Care	120
Mental Health Services	122
Provision for Disabilities and Coping with Risk Factors	125
The Caregiver Workforce	130
Informal Caregiving	131
Women and Minorities as Paid Caregivers	132
Bureaucratic Efficiency versus Personalized Care	133
Community Care Built on Relationships	134
Conclusion	136
<b>5. Family Income and Economic Security</b>	<b>139</b>
The American Income Distribution and Family Needs	142
Variation in Household Income	142
Poverty, Wealth, and Inequality	143
The National Interest in Family Income	147
Aid to the Poor	148
Transformation of Old Age and Disability Assistance to SSI	151
Aid to Dependent Children	153
In-Kind Subsidies	156
Impact of Poverty Relief on Poverty Levels	160
Work-Based Social Insurance and Benefits	161
Workers' Compensation	162
Old Age Security and Disability Insurance (Title II)	163
Unemployment Insurance	164
Employer-Sponsored Pensions (ERISA)	166
Adequacy of Income in Retirement	166
Making Work Pay	167

Labor Relations, Collective Bargaining, and Wage Improvement	168
Employee Development and Training	169
New Strategies: One-Stops, Community Colleges, and Workplace Supports	171
Income Packaging	173
Policies for a Family-Friendly Workplace	173
Equal Opportunity Legislation	175
Employee Benefit Plans	177
Culture Change in Work-and-Family Gender Roles	183
Conclusion	186
<b>6. Housing, Neighborhoods, and Life Chances</b>	<b>189</b>
A Current Profile of Housing in America	191
From Rural to Urban	191
Home Ownership versus Renting	193
Improvements in Housing Quality	194
The Mortgage Crisis of 2007–2010	195
Evolution of Federal Housing Policy	196
Overview: Homeownership versus Housing Assistance	197
Housing through the Depression and World War II	199
The Postwar Housing Boom, 1949 to 1973	200
Community Development Programs, 1974 to 2000	202
Lessons on Public Housing and Homeownership since 2000	204
Residence, Community, and Social Capital	209
Housing and Social Class	210
Suburbanization and the Organization Man	211
Social Networks and Social Capital	213
Neighborhoods, Networks, and Life Chances	215
Impact of Cultural Differences	216
Influence of Neighborhood Networks	217
Developmental Consequences of Exposure to Toxic Stress	218
Neighborhood Initiatives to Strengthen Families and Children	220
Conclusion	222
<b>7. Family Heritage, Identity, and Citizenship</b>	<b>227</b>
The Family's Influence in Identity Formation	230
Two Contrasting Vignettes	232
Identity Formation in the Face of Stigma	235
Supportive Networks and Institutions	237
Family Resources and Parental Authority	237
Family Socialization Practices	238

A Descriptive Portrait of American Diversity	239
The Changing Landscape of Religion in America	241
Profile of the New Immigrants: Nationality and Race	247
Changes in Immigration Policy	252
Major Turning Points in Recent Immigration Law	253
Understanding the Dynamics of Immigration Flows	257
Alternative Scenarios for the Future	259
From Exclusion to Inclusion	259
Systems Theory and Immigration Policy	261
Conclusion	266
<b>8. Family, Government, and the Safety Net</b>	<b>269</b>
Family Policy in the Modern American Welfare State	272
The Challenge of Modernization	273
Programs and Policies of Welfare-State Regimes	275
Institutional Innovations: Bureaucracy and Management	276
Freedom, Equality, and Social Justice as Touchstone Values	278
The Nature and Purpose of Family Policy in America	282
Awakening to Family Policy in America	283
Defining the Goals of American Family Policy	284
The Role of Social Movements and Interest Groups	287
Diversity of Family Forms, Consensus on Family Functions	291
Creation and Implementation of Family Policy in America	292
Scientific Studies of Families and Children over Time	292
Agencies and Workers: The Implementers of Family Policy	295
Policy Makers: Interest Groups and Lawmakers	297
Family Values and Family Policy	301
The Future of American Family Policy	302
Values: Economic Growth and the Pursuit of Happiness	303
Institutions: Government Initiatives and Regulatory Reform	304
Families and Communities as Enablers of Human Potential	307
Conclusion	308
<b>References</b>	<b>311</b>
<b>List of Tables</b>	<b>347</b>
<b>Index</b>	<b>349</b>
<b>About the Author</b>	<b>391</b>